

**BOROUGH OF POOLE**

**COUNCIL**

**24 APRIL 2018**

The Meeting commenced at 7:00pm and finished at 9:25 pm.

Present:

Councillor Lindsay Wilson, (Mayor)

Councillor Sean Gabriel (Sheriff)

Councillors: Adams, Ms Atkinson, Bagwell, Brooke, Brown, Butt, Challinor, Farrell, Fisher Garner-Watts, Gupta, Hadley, Mrs Haines, Mrs Hodges, Howell, Iyengar, Le Poidevin, Mellor, Mrs Moore, D Newell, Mrs J Newell, Parker, Pawlowski, Pope, Potter, Mrs K Rampton, Russell, Slade, Stribley, Tindle, Mrs Walton, White and Wilkins.

Members of the Public Present: 6

C139.18 PRAYERS

Prayers were said.

C140.18 OBITUARY: THE LATE, FORMER MAYOR, COUNCILLOR FRED WINWOOD

Members stood for 1 minute's silence in memory of the late, former Mayor, Councillor Fred Winwood.

The Mayor reported that the late Mr Fred Winwood had been elected to Poole Borough Council in 1982 serving for the then Hamworthy Ward. He retired from the Council in May 1996.

She explained that Fred took the high office of Mayor in 1994/95. He was Chairman of a number of Committees during his service as a Councillor including Environmental Services Committee. His service on Committees included Policy and Resources, Planning and Amenities and Recreation.

Members were informed that Fred also represented the Council on the Carter Almshouse Charity Trustees and the Hamworthy Youth Centre Management Committee,

The Mayor and other members commented on their memories of Mr Winwood.

C141.18 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Burden, Xena Dion, Eades, J Rampton, Trent, Williams and Graham Wilson.

C142.18 MINUTES

**It was Moved, Seconded and**

**RESOLVED that the Minutes of the last Meeting of the Council, held on 20 February 2018, having previously been circulated, be taken as read, confirmed and signed by the Mayor as a correct record.**

C143.18 DECLARATION OF DISCLOSABLE PECUNIARY INTEREST(S)

Councillor Mike Brooke reported for transparency purposes in respect of Clause C148.18 that he was the Chairman of the Broadstone Neighbourhood Forum,

C144.18 MAYOR'S COMMUNICATIONS

The Mayor drew Council's attention to the list of engagements she had attended since the last Council meeting which had been tabled that evening.

The Mayor drew particular attention to a couple of engagements including the installation of the New High Sheriff of Dorset and the St George's Day Scout Parade.

C145.18 PRESENTATION OF PETITIONS

a) From Members of the Public

There were no petitions.

b) From Members

Street Lighting: Tuckers Lane

Councillor Mike White presented a petition from residents on the adequacy of the street lighting in Tuckers Lane seeking a resolution to the issue.

**It was RESOLVED:**

**That this Petition be referred to the Transportation Advisory Group for consideration.**

C146.18 PUBLIC QUESTIONS TO COUNCIL

There were no questions.

C147.18 BOROUGH OF POOLE GAMBLING ACT 2005 DRAFT STATEMENT OF PRINCIPLES: REPORT OF THE CO VICE-CHAIRMEN OF THE LICENSING COMMITTEE

Councillor Russell, Co Vice-Chairman of the Licensing Committee introduced the report, she explained that the Licensing Committee had agreed the proposals and highlighted that the fundamental principles within the statement provided fairness and transparency. She asked the Council to endorse the recommendations which were moved and seconded. Members commented on the proposals.

**It was Moved, Seconded and RESOLVED:**

**That the Council approve the Draft Borough of Poole Gambling Act 2005 Statement of Principles for the period January 2016 to December 2019.**

Note Councillor Hadley was recorded as not voting

C148.18 BROADSTONE NEIGHBOURHOOD PLAN: REPORT FROM THE CHAIRMAN OF THE PLACE OVERVIEW AND SCRUTINY COMMITTEE

Councillor Farrell, the Chairman of the Place Overview and Scrutiny Committee, introduced his report, the recommendations of which were moved and seconded. He explained that the Committee had fully supported the proposals.

Councillor Pope acknowledged that a huge amount of work had been undertaken but highlighted that Appendix 5 was not included with the documents that had been circulated to Members and she indicated that she was unable to support the proposals as Appendix 5 was missing. Councillor Brooke reported that Appendix 5 was supporting evidence which had been provided to the Examiner and was available on the Council's website.

Councillor Farrell felt that this had been a good piece of work and endorsed the recommendations.

**It was Moved, Seconded and RESOLVED:**

**That Council:**

- i Accepts the recommendations and modifications to the Broadstone Neighbourhood Plan by the Independent Examiner in the report dated 23<sup>rd</sup> January (Appendix 1);**

- ii **Agrees that, subject to the recommended and further modifications, the Neighbourhood Plan (Appendix 2) meets Basic Conditions and can proceed to referendum, to be arranged by Council's electoral services;**
- iii **Delegates the publishing of the Decision Statement (Appendix 3) and any further minor changes to the statement, to the Head of Growth & Infrastructure (G&I) in consultation with the Portfolio Holder for Planning, Regeneration and Transportation.**

C149.18 MOTIONS – PLASTICS IN THE OCEAN

The Council was reminded that at its meeting on 19 December 2017 it had received notice of the following motion:

PLASTICS IN THE OCEAN

“While we welcome the Chancellor’s announcement in the Budget to consult on the introduction of charges for single use plastic items it is time we all made a stand. We therefore urge Poole Council to support the Plastic Free Coastlines Campaign by adopting the following 5 point plan.

- Leading change within our area for example ceasing to use single use plastic cups, bottles and plastic items.
- Removing at least three-single use plastic items, straws, plastic bottles, plastic bags or condiment sachets from local businesses
- Getting other organisations to adopt the plastic free message
- Arranging community events, street or beach cleans
- Setting up a steering group to coordinate the actions.”

Signed: Councillors Mike Brooke, Marion Le Poidevin, Sandra Moore, Phil Eades, Marion Pope, Mark Howell, Jennie Hodges and Vikki Slade

The Council, on 19 December 2017 resolved that the above Motion be referred to the Place Overview and Scrutiny Committee. Members were informed that the Overview and Scrutiny Committee at its meeting on 27 February 2018 considered the above motion.

The Council was asked to consider the above motion and the recommendation from the Place Overview and Scrutiny Committee.

Councillor Mike Brooke in proposing the motion to the Council referred to the recent Blue Planet programme which had captured every sector of the community. He recognised that the Council undertook a lot to support this approach but emphasised that there was an opportunity for the Council to take the lead on this issue in Dorset and adopt the motion as presented. Councillor Vikki Slade seconded the proposal.

Councillor Farrell, Chairman of the Place Overview and Scrutiny Committee supported and endorsed the recommendations from the Overview and Scrutiny Committee.

Members were advised that the Council was already fulfilling the proposal which included maintaining the blue flag status for Poole. The Council was reminded of the work undertaken with communities and the intent of the Prime Minister and the Environment Secretary to end use of plastics. Councillor John Challinor moved the following amendment seconded by Councillor Janet Walton:

“In support of its world-class seafront, this Council wishes to help protect the marine and coastal environment from the threat posed by plastic pollution.

Accordingly, the Council wishes to reaffirm its support for the overarching vision of both the Plastic Free Coastlines campaign and for the plastic pollution measures in the Government’s own 25-year Environment Plan. Further, this Council will use its Leadership role to promote these objectives.”

Councillor Janet Walton reported that the amendment was the same as the motion passed by Bournemouth Borough Council, takes account of the recommendations from the Overview and Scrutiny Committee and aligns strategies.

A number of Members commented on the above Amendment, including:

- A Member whilst fully supporting the amendment did not disagree with the principle of the motion but felt that it was badly worded. She highlighted that in adopting a responsible and caring attitude we all have a role in dealing with this issue.
- Highlighting the Council’s role in leading by example and removing plastics at source such as plastic cups, the offence created by people dropping such litter supported the original motion.
- The wording in the motion was from the national campaign and therefore the amendment could not be supported.
- The role of Community Groups and volunteers who undertake litter picks and the opportunity to support the national campaign and work together.
- A Member supported the principle form of wording and questioned if the amendment was measurable. He highlighted that the motion provided objectives that were measurable.
- The original motion on a national level addresses the supply chain which the amendment does not and therefore the amendment would not achieve what was expected.
- That all plastics come from litter was not true eg there were micro plastics in the sea. A Member felt that that the amendment deprived the opposition members of the opportunity to put forward their motion. The Member indicated that the officers’ recommendations had not been a priority and felt that something needed to change.
- The measures had gone further than the EU recommendations. Use of microbeads had been banned – we cannot rely on the Government but it is

the responsibility of everyone. It would be a bold Borough to support the campaign.

- That the Council cannot commit to a campaign it cannot enforce. The amendment aligns with the neighbouring authority and the Overview and Scrutiny Committee recommendations.
- Whilst not having seen a copy of the amendment the Council should be doing more to stop the use of single use plastics. There was a tendency to equate litter with the motion. However, the problem was single use plastics ending up in the ocean.
- The seconder indicated that the mover of the amendment had alluded in his preamble that the approach being undertaken by the Council included a lot of the 5 point plan. It was emphasised that the amendment would enable the Council to do much more.
- That the Council should promote the use of reusable cups.
- The need to ensure that the Council work with businesses rather than 'brow beat' them into particular action. Working to remove plastics from the supply chain.
- A Member supported the amendment rather than replace with a rushed set of objectives.
- A Member highlighted the need for appropriate enforcement whilst acknowledging the need for appropriate education.

Councillor Challinor responded to the debate on the amendment. He reported that it was not appropriate to criticise officers. He referred to the Government Policy explaining that it was about doing something for the greater good of the environment.

The Mayor read out the amendment which when put to the vote was carried.

The Monitoring Officer in response to a question reported that the amendment replaced the five objectives and did not preclude the development of the Campaign.

Members then debated the substantive motion and comments included the following:

- Asking how the leadership role would be used to promote the objectives.
- A Member felt that falling in line with Bournemouth Borough Council was "sad"
- The original motion was opposed, it was incumbent on the Leader rather than devolving to a national body.
- Concern was raised that no comments had been made about the impact of sewerage.
- The seconder of the original motion indicated that she was appalled that members had not looked to see what the plastics free objectives were. She explained that targets were based on population with community champions signing up businesses. She highlighted that it was not unreasonable to lead by example and felt that the amendment was a huge missed opportunity.

- Young people were passionate about the environment which had not been mentioned but had been part of the curriculum for many years – lets aim high.
- Progress strategy in a co-ordinated way following the strategy – reverse pressure on the government having our own influence. Consider recycling facilities and how we recycle plastics.

**It was Moved, Seconded and RESOLVED:**

**That the following substantive motion be agreed:**

**“In support of its world-class seafront, this Council wishes to help protect the marine and coastal environment from the threat posed by plastic pollution.**

**Accordingly, the Council wishes to reaffirm its support for the overarching vision of both the Plastic Free Coastlines campaign and for the plastic pollution measures in the Government’s own 25-year Environment Plan. Further, this Council will use its Leadership role to promote these objectives.”**

**C150.18 UPDATE REPORT ON THE PROPOSED CARTER COMMUNITY SCHOOL EXPANSION PROJECT: REPORT OF THE PORTFOLIO HOLDER FOR CHILDREN, YOUNG PEOPLE AND CAPITAL PROJECTS**

Councillor Mike White, Portfolio Holder for Children, Young People and Capital Projects introduced his report, the recommendations of which were moved and seconded. Councillor White explained the forms of entry and the budget for the project.

**It was Moved, Seconded and RESOLVED:**

**That the Council:**

- a) approves the release of the remaining £5.328m of funding (£6.528m – £1.2m already allocated) to ensure completion of the project to increase the School’s capacity by two forms of entry;**
- b) delegates to the Strategic Director (People) in consultation with the Portfolio Holder, the decision to award the contract to the preferred bidder provided that the tender returns are within the budget approved as detailed in paragraph 4.3 of the report.**

**C151.18 POOLE REFRESHED HOUSING STRATEGY 2018-2020: REPORT OF THE PORTFOLIO HOLDER FOR HEALTH AND SOCIAL CARE AND HOUSING**

Councillor Karen Rampton, Portfolio Holder for Health and Social Care and Housing, introduced her report, the recommendations of which were moved and seconded. Councillor Mrs Rampton reported that she was pleased to present the

updated strategy which would be effective from 2018-2020. Members were informed of the changes to the priorities as detailed on page 2 of the refreshed strategy.

Councillor Mrs Rampton outlined the key achievements which included 171 new homes which were currently under construction, the Council had achieved silver standards accreditation for housing options services successfully achieved Homelessness Trailblazer Grant Funding with Bournemouth Council to test innovative approaches to preventing homelessness, recommissioned a range of housing related support services and health services for rough sleepers. Councillor Rampton reassured the Council that the strategy was aligned with other strategies and would be reviewed for the new unitary authority.

Councillor J Newell in seconding the motion referred to the approach adopted by the Council in fulfilling its responsibilities and the awards the authority had won.

**It was Moved, Seconded and RESOLVED:**

**That the Council approves the Refreshed Housing Strategy for 2018-2020.**

C152.18 TOWN CENTRE NORTH REDEVELOPMENT PROPOSAL REPORT OF THE PORTFOLIO HOLDER FOR PLANNING, REGENERATION AND TRANSPORTATION

Councillor Ian Potter, Portfolio Holder for Planning, Regeneration and Transportation presented his report the recommendations of which were moved and seconded. Councillor Potter commented on the development of the project through the procurement stage and the preferred master plan.

Members then debated the proposals and the comments included the following:

- A Member welcomed the proposals which were in his ward whilst highlighting the consultation undertaken.
- A Member was delighted by the project which represented a step change but emphasised that there was a lack of ambition on the leisure complex. There was a unique opportunity as there was a shortfall of facilities in Bournemouth and Poole. It was acknowledged that Poole Swimming Club was one of the best in the Country with commonwealth medal winners. The Member explained that swimming can attract a huge influx and put the town on the map with the right facilities. She requested that the option of a diving facility/50m pool be considered further and revisited. The Mayor explained that such a facility was needed to enable swimmers to compete.
- The Council was advised that the Regeneration Group had been a good example of cross party collaboration which was an approach which could be adapted to achieve the best results. A Member indicated that the plans should be revisited and all options considered including a diving facility and 50 metre pool.

- That the proposals were fully supported and should be promoted positively acknowledging the issues raised by the Mayor.
- The investment in the town which was promoting a safer environment.
- In fully supporting the town centre regeneration a Member highlighted a note of caution in respect of CIL contributions and the associated rate and potential increase.
- A Member indicated that the Town Centre North proposals were ambitious but can be financed. She explained that a 50metre pool would be expensive and potentially not available to the wider public.
- Referred to the assessment of priorities that would be undertaken by the Shadow Authority in respect of such schemes.
- Whilst commenting on additional facilities such as the 50 metre pool a Member referred to what the project offered and the need to move forward with the development
- A Member felt that the decision rested with the newly formed Council explaining that it would determine the high risk projects that can be supported and therefore she would not be supporting the recommendations.

In conclusion, the Portfolio Holder commented on the developer contributions and commended the recommendations to the Council.

**It was Moved, Seconded and RESOLVED:**

**That the Council:**

- 1. Authorises officers through appropriate delegation to undertake an OJEU compliant developer procurement for a transformational scheme that will deliver the Borough's regeneration objectives for Poole Town Centre North.**
- 2. Supports the preferred masterplan as detailed in this report as an illustrative example of the Town Centre North scheme, whilst noting that through further technical work the exact form of the masterplan is likely to change prior to procurement.**
- 3. Agrees that the tender documents will include an outline council specification for the new Leisure Centre with swimming pool and enhanced fitness facilities as detailed in Appendix 2 with specifications being developed for the other public use elements.**
- 4. Agrees that the Town Centre North scheme is launched to the market and that a public consultation is held that will enable comments on the Borough's objectives and identify issues to be addressed within the final development proposal and planning application.**
- 5. Approves the Funding Strategy as detailed in confidential Appendix 4 and specifically:**

- a. **Approves a budget of up to £1.4m from existing council reserves to progress the Town Centre North regeneration scheme on the basis that there will be an update report provided to Cabinet/Council at an appropriate point in the procurement process.**
  - b. **Approves that the Dolphin Swimming Poole site, and sites North and South of Seldown Car Park are earmarked for development as part of the Town Centre North regeneration scheme.**
  - c. **Approves that the potential capital receipts from Beach Road Car Park (part of) and Constitution Hill Road land disposals are earmarked to fund the Town Centre North regeneration scheme.**
  - d. **Approves the allocation of up to £1.5m from the Corporate Capital Contingency to the Town Centre North regeneration scheme**
6. **Recognises that in the light of Local Government Review the decision to appoint a preferred bidder following the procurement process will be a significant decision and is likely to rest with the newly-formed council and therefore endeavours should be made to seek wider support prior to procurement.**

C153.18 UPDATE FROM THE LEADER OF THE COUNCIL ON CHANGES IN THE CABINET PORTFOLIOS

The Leader reported on changes that she had made to the portfolios as detailed below:

Councillor Mohan Iynegar – Title – Economy, Industrial Strategy and Community Engagement – which includes Economic Growth and Development, Industrial Strategy, sector support and development, trade and inward investment, Community Engagement, Police and Crime Panel, Criminal Justice and Safety Board, Community Leadership group.

Councillor John Challinor – Title – Strategic Commercialisation and Estates, Communications, Leisure – which includes Culture, Leisure, Tourism & Seafront Strategy and Public Health

Councillor May Haines – responsibilities to include Legal and Democratic services in addition to current responsibilities.

C154.18 NOTICE(S) OF MOTION

The Council was advised that the following motion has been received:

“This Council requests that the Government provides for elections to the new Bournemouth, Christchurch and Poole Unitary Authority in 2019 to be conducted by a system of proportional representation.”

Signed Councillors Brown, Brooke, Moore, Le Poidevin and Slade

There was a majority decision to debate the motion.

Councillor Brown moved and Councillor Brooke seconded the motion. Councillor Brown explained that proportional representation was a new approach and provided more engagement with the public. He indicated that proportionality puts the public in control.

Members debated the motion which included the following comments:

- That there was nothing fair about proportional representation as it leads to weak administration and destroys links with the electorate. With potential for party managers to be in charge it can lead to unstable governments.
- Proportional representation has got merits.
- Councillor Brooke explained that he was supporting the principle of fairness. He outlined the statistics from Bournemouth and Poole following the elections in 2015 and the impact of the different systems. He advised Members that with proportional representation seats match votes and work for common interest. Councillor Brooke highlighted that 50% of voters did not get the candidate that they had voted for and alternatives needed to be considered.
- There needs to be fair representation for people as they want to know who is representing them this will not be achieved at the same level if an alternative system is used.
- Both systems have positives and a Member referred to grass route politics and the key elements of party issues and controls.
- The need to be constructive when working on a scheme, be co-operative and look for a solution.
- That first past the post was great for 2 parties but there were more groups and other individual members. Suggested that Officers look at the proposal as if it had been referred to Overview and Scrutiny as it was a missed opportunity that it was not being considered by the relevant Overview and Scrutiny Committee.
- A Member referred to the publicity and comments on the motion. She asked what would conservative voters think of the proposal and highlighted the opportunity for a pilot for the new authority.
- A Member emphasised that if local politics considered an alternative electoral system there was more work to be done.
- That first past the post was the most efficient system.

Councillor Brown in conclusion indicated that there were pros and cons for the first past the post system but there was an opportunity to look at proportional representation

**The motion having been Moved and Seconded was lost following the vote.**

C155.18 QUESTIONS RELATING TO THE FIRE AUTHORITY AND WORK OF THE POLICE AND CRIME PANEL

No Questions had been received.

C156.18 QUESTIONS TO THE LEADER OF THE COUNCIL RELATING TO THE DORSET LOCAL ENTERPRISE PARTNERSHIP (DLEP)

No Questions had been received.

C157.18 QUESTIONS RELATING TO GENERAL BUSINESS

Questions have been received in accordance with the Council's Constitution and the questions and responses are enclosed at Appendix A to these Minutes.

Supplementary questions were asked.

C158.18 URGENT BUSINESS

There was no urgent business

**MAYOR**

QUESTIONS RELATING TO GENERAL BUSINESS  
COUNCIL 24 APRIL 2018

“At February Council, I asked how much of Earmarked Reserves had been spent on the Reorganisation Fund and was informed subsequently that this was £2 million. However, the Deputy Leader was unable to say how much Bournemouth Borough Council had contributed to the fund.

I note that the Bournemouth, Christchurch and Poole Joint Committee decided, at its meeting on 20 March, that the Chief Financial Officers will now highlight in reports to the relevant sovereign councils, any decisions which will have significant financial implications for the new Unitary Council. Who will decide the criteria for this and will each sovereign Council’s contribution to the Reorganisation Fund be reported?”

Councillor Marion Pope

RESPONSE

The Bournemouth, Christchurch and Poole Joint Committee at its meeting on the 15 December 2017 (Agenda Item 7, recommendation 3 and 4) agreed the following;

*3. Note that Chief Financial Officers will now highlight in reports to the relevant sovereign Councils any decisions which will have significant financial implications for the proposed new Unitary Council.*

*4. Note that once the Shadow Authority has been established that the Chief Financial Officers highlight to the SA any sovereign Council decisions which will have either a significant financial impact or involves significant financial risk exposure to the new Unitary Council. Such matters will be included in the regular MTFP update reports.*

The onus is clearly on the Chief Financial Officer of each of the sovereign Councils to determine the criteria but in doing so they will be guided by their Councils financial regulations.

In respect of references to the use of the Borough of Poole’s Reorganisation and Redundancy Reserve, it is important to differentiate between the use of the reserve to meet the costs shared with Bournemouth in delivering joint Corporate Services from April 2018 onwards, with that of delivering the new BCP Unitary Authority from April 2019 onwards.

Council in January 2017 agreed a resource allocation of £492,000 to fund Poole’s contribution to the initial £2.5m programme and project management costs for the LGR process. This commitment will be funded from the Reorganisation and Redundancy Earmarked Reserve. It will be for each of the other eight sovereign Councils to determine how they will fund their contributions to the £2.5m.

May Haines  
Deputy Leader of the Council

QUESTIONS RELATING TO GENERAL BUSINESS  
COUNCIL 24 APRIL 2018

“Bearing in mind the Local Government Boundary Commission for England has requested a new ward boundary proposal for the new local authority before the end of May, and a small single party working group has been set up behind closed doors to produce such a proposal, when does the Leader of the Council intend bringing such a proposal before Full Council so that all councillors can discuss and vote upon the proposal?”

Councillor Mike Brooke

RESPONSE

MHCLG, together with LGBC for England, have requested a single warding arrangements submission from the Bournemouth, Christchurch and Poole Joint Committee. The same request has been made to the Dorset Area Joint Committee. The Joint Committee delegated to prepare such a submission to a specific task and finish group. This task and finish group have provided the opportunity to consult on the latest proposal to all Bournemouth, Christchurch and Poole Members.

As the request was to the Bournemouth, Christchurch and Poole Joint Committee, this doesn't need to be confirmed by each sovereign Council. The expectation was to engage with all its members, which the task and finish group has tried to do, providing a number of seminars with Q&A sessions and requesting comments to be submitted for consideration by the task and finish group, before the proposal goes to the Joint Committee for approval.

Once the proposal has been submitted to the MHCLG, and then in turn to the LGBC for England, it is expected there will be a public consultation between 3 July and 27 August 2018 for the Bournemouth, Christchurch and Poole Joint Committee proposal and possibly other ones.

This is when anyone can have their say on the matter.

The LGBC for England will then make their recommendations which will be in force in early 2019 and used for the elections on 2 May 2019. The LGBC for England will manage the review across Bournemouth, Christchurch and Poole and Dorset at the same time.

Councillor Janet Walton  
Leader of the Council